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MEMORANDUM FOR:

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2. N. 0/USSR

(DATE)

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(47)

MEMORANDUM FOR: NIO/USSR

I ASSUME YOU'VE SEEN
THIS. ALS SEE MY NOTE
TO DICK KERR MYO ALSDONOS
WITH THE SAME SENTIMENTS.
NOULD YOU DO THE NEESSARY
TO FORMULATE A COMMONITY
GROUND

MALE

(DATE)

FORM NO. 101 REPLACES FORM 10-101 WHICH MAY BE USED.

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MEMORANDUM FOR: ADDI

ATH THE 156 STUDY

ON CIVIC UNREST, AND

MORE BROARY WITH THE

ENTIRE 155UE. I BUTION

STAN OR GEORGE SHOULD CANCE

TOGETHER A COMMUNITY GROUP

AS RECOMMENDED. DO YOU MOREE

CHARLE WINCE

(DATE)

FORM NO. 101 REPLACES FORM 10-101 aug 54 WHICH MAY BE USED.

(47)

9 September 1983

MEMORANDUM FOR: Charles Waterman, VC/NIC

THROUGH

: Hal Ford, D/AG

SUBJECT

Status Report on Civil Unrest in the USSR

- 1. This memo (a) provides an update on developments related to the NICM <u>Dimensions of Civil Unrest</u> since its publication in April, and (b) makes several recommendations for additional follow-up activity.
 - 2. The key developments are these:
 - of DDI's Analytic Support Group. He has written the just released companion study to the NICM which focusses on data problems and collection implications. This paper resulted as a routine follow-up report based on the capture-recapture model (discussed in the NICM's appendix) the ASG used to estimate the amount of civil unrest that has probably occurred but did not get reported for the period of the study.

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- o I have held preliminary discussion with CRES and the IC staff on some of the collection implications raised by this study.
- o I have briefed about 6 or 7 defense attaches and assistants who are either going to Moscow or who were home on mid-tour leaves. I also briefed a military attache going to Stockholm.
- 3. The subject of civil unrest in the Soviet Union still continues to elicit widely varying, if sometimes erroneous, interpretations. Three recent examples stand out:
 - o In an article on improved food distribution in the USSR, the NID reported on 1 August that "food related worker unrest has declined since 1981." Because of the lag in reporting on civil unrest in the USSR--statistically demonstrated in the ASG paper cited above--there can be no empirical basis for that conclusion; the data simply aren't in yet. (The judgment itself could be wrong; it is surely misleading).

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- Based on an Intourist visit to a showcase mine in Donetsk, the Embassy in Moscow recently reported favorably on the discipline, salary, and working conditions of the Donetsk coal miners. Actually, the miners there and elsewhere in that region have staged impressive strikes in 1979 and 1980, The Embassy report gives no indication that their visiting officers (who returned "impressed") had any awareness whatever of labor unrest in the Ukrainian coal mines. (Other strikes by Soviet coal miners have reportedly occurred in the Artic, the Urals, Estonia, and Kazakhstan).
- o The Washington Post article last April on the possible spillover of labor unrest from Poland into the Baltics also stated that, despite the apparent calls for strikes in Estonia, none had occurred there. This conclusion was also reported by our Embassy (which is probably where the Post's Moscow correspondent got his information). Actually, my data base shows about 9 strikes in Estonia, along with 18 demonstrations, 5 riots, and 7 acts of political violence--including 3 attempts to assassinate Karl Vaino the Communist Party leader there; all but two of these reported incidents occurred since 1979.
- 4. In a memo I prepared 27 June on follow up measures, I suggested a range of actions that might be pursued to enhance our ability to better understand the scope and implications of civil unrest in the USSR, and some ways to exploit this phenomenon to US advantage. I need not repeat all those points here, but reactions to the NICM from interested readers (in DDO mainly, but also from DIA, INR, and NSC) have reinforced several of my earlier impressions. Let me reiterate a few recommendations:

0	We should institutionalize the	analytical effort.	More is needed than a
	one-shot study. Analysts here	and elsewhere have	not given the subject
	the analytical attention that	it warrante	3

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ecommendations, and	olunteer my servic to participate in	a follow-on work	re detailed king group.	
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